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	EUR-01	H-01	TEDE-00	INR-00	L-01	ADS-00	NSAE-00
	NSCE-00	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01
	SNP-00	SP-00	SSO-00	SS-00	TRSE-00	T-00	USIE-00
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TO USMISSION USUN NEW YORK 9598-99 IMMEDIATE

INFO AMEMBASSY BUJUMBURA 3788-89

AMEMBASSY PARIS IMMEDIATE 6455-56

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AMEMBASSY NAIROBI IMMEDIATE 2830-31

AMEMBASSY YAOUNDE IMMEDIATE 2519-20

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AMEMBASSY BRUSSELS IMMEDIATE

AMEMBASSY ACCRA IMMEDIATE 6058-59

C O N F I D E N T I A L STATE 144262

E.O. 12356: DECL: OADR

TAGS: UNSC, MARR, PGOV, RW

SUBJECT: RWANDA: JOINT DEMARCHE IN SUPFORT OF
PEACEKEEPING DEPLOYMENT/LOGISTICS THROUGH
UGANDA AND BURUNDI

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2. SUMMARY: THE U.S. SEEKS TO PROMOTE EXPEDITIOUS DEPLOYMENT OF A UN PEACEKEEPING FORCE TO MEET THE HUMANITARIAN CRISIS IN RWANDA. OUR OBJECTIVES ARE TO GET PEACEKEEPING TROOPS AND EQUIPMENT ON THE GROUND IN RWANDA AS SOON AS POSSIBLE, AND TO ALLOW RELIEF ASSISTANCE TO REACH THE REFUGEES, DISPLACED PERSONS AND OTHERS WHO NEED HELP URGENTLY. BOTH UGANDA AND BURUNDI CAN PLAY VITAL ROLES IN ASSISTING WITH THIS EFFORT. THE DEPARTMENT INSTRUCTS THE MISSION TO APPROACH THE SECRETARIAT AND INTERESTED MEMBER STATES WITH A PLAN FOR JOINT DEMARCHES TO KAMPALA AND BUJUMBURA TO ALLOW THE USE OF THEIR TERRITORY IN SUPPORT OF AN EXPANDED PKO IN RWANDA. TALKING POINTS PARA 6. END SUMMARY.

3. A CONCERTED EFFORT IS NEEDED TO IMPLEMENT AN OVERALL PEACEKEEPING AND HUMANITARIAN RELIEF PROGRAM FOR RWANDA AS

QUICKLY AS POSSIBLE. UNSC 918 ENVISAGES A PROGRAM COMPOSED OF TWO PHASES. PHASE I INVOLVES BRINGING THE GHANAIAN BATTALION UP TO FULL STRENGTH IN KIGALI, AND WILL REQUIRE PROVIDING THIS FORCE WITH THE MEANS NECESSARY TO BOLSTER AND PROTECT UNAMIR OPERATIONS ALREADY UNDERWAY. HOWEVER, THE GHANAIAN TROOPS DO NOT HAVE THE EQUIPMENT SPECIFICALLY ARMORED PERSONNEL CARRIERS (APCS), THEY WILL NEED TO PROTECT THEIR TROOPS AS THEY MOVE ABOUT KIGALI. DELIVERY OF THIS EQUIPMENT PRESENTS LOGISTICAL PROBLEMS. UN PLANNERS SEE DELIVERY THROUGH UGANDA AS THE MOST LIKELY SOLUTION.

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4. PHASE II INVOLVES DEPLOYMENT OF THE REMAINDER OF THE 5,500-PERSON EXPANDED UNAMIR FORCE TO FACILITATE RELIEF EFFORTS AND HELP ENSURE SECURITY FOR THREATENED CIVILIAN POPULATIONS. THE ONGOING FIGHTING IN AND AROUND KIGALI MAKES IT AN UNSUITABLE SITE FOR A LOGISTICS BASE FOR DEPLOYMENT OF THESE TROOPS. WE CURRENTLY BELIEVE BURUNDI IS TECHNICALLY THE MOST FEASIBLE COUNTRY FOR STAGING RELIEF EFFORTS AND IS CLOSEST TO THE BULK OF THE THREATENED CIVILIAN POPULATION, WHICH IS LOCATED PRIMARILY IN SOUTHERN RWANDA, BEHIND GOR LINES. PHASE II THEREFORE REQUIRES CONVINCING BURUNDI AUTHORITIES TO ALLOW LOGISTICAL OPERATIONS FOR THIS UN DEPLOYMENT TO BE STAGED FROM BURUNDI. THIS WILL INCLUDE ALLOWING UN PEACEKEEPING FORCES TO TRANSIT THROUGH BURUNDI INTO RWANDA TO PROTECT PERSONS AT RISK.

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5. MISSION IS INSTRUCTED TO APPROACH THE SECRETARIAT AND INTERESTED MEMBER STATES, INCLUDING FRANCE, TO SUGGEST JOINT DEMARCHES TO THE UGANDAN AND BURUNDI AUTHORITIES, AND TO INFORM THE RPF AND GOR OF THE DEMARCHES. THE FIRST WILL REQUEST SUPPORT FOR DELIVERING EQUIPMENT INCLUDING APC'S, THROUGH UGANDA. THE SECOND WILL REQUEST APPROVAL FROM BURUNDI AUTHORITIES FOR STAGING THE PHASE II HUMANITARIAN DEPLOYMENT OUT OF BURUNDI. MISSION SHOULD ALSO SEEK SECRETARIAT VIEWS ON INCLUDING THE OAU AND WESTERN OBSERVER NATIONS AT THE ARUSHA TALKS, INCLUDING FRANCE, BELGIUM AND GERMANY, AND OTHER INTERESTED STATES AS PART OF THE JOINT DEMARCHE. TALKING POINTS FOR USE WITH THE UN SECRETARIAT ARE PROVIDED IN PARA 6 BELOW MISSION SHOULD TAILOR THESE POINTS FOR USE WITH INTERESTED MEMBER STATES.

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6. BEGIN TALKING POINTS:

-- WE KNOW YOU SHARE OUR VIEW THAT THE CRISIS IN RWANDA REQUIRES THE MOST URGENT ACTION. WE MUST WORK TOGETHER TO

EXPEDITE DEPLOYMENT OF THE EXPANDED UNAMIR IN ORDER TO HELP SAVE THREATENED CIVILIAN POPULATIONS AND, THEREBY, FOSTER AN ATMOSPHERE MORE CONDUCTIVE TO TALKS ON ENDING THE CONFLICT.

PHASE I

-- UN RESOLUTION 918 CALLS FOR THE UN TO BRING THE MECHANIZED BATTALION TO FULL STRENGTH. AS YOU KNOW, THE GHANAIS ARE WILLING TO PROVIDE THE TROOPS TO FILL OUT THEIR BATTALION BUT NEED AFCS.

-- WHEN OUR TEAM FROM WASHINGTON MET WITH UN PEACEKEEPING OFFICIALS ON MAY 26, YOUR LOGISTICS PEOPLE BELIEVED THAT THE BEST OPTION WOULD BE TO BRING THE APCS IN TO RWANDA FROM UGANDA. WE THINK THIS IS A REASONABLE APPROACH.

-- IT IS CRUCIAL THAT THIS BATTALION BE BROUGHT UP TO FULL STRENGTH AS SOON AS POSSIBLE. ACCORDINGLY, WE BELIEVE THAT THE UN SHOULD APPROACH THE UGANDAN GOVERNMENT ON AN URGENT BASIS TO OBTAIN THEIR CONSENT TO BRING

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EQUIPMENT THROUGH THEIR TERRITORY.

-- IN MAKING THIS REQUEST, THE UN NEEDS TO MAKE CLEAR TO
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THE UGANDAN GOVERNMENT THAT THE EQUIPMENT IS TO SUPPORT
THE UN MISSION AGREED TO IN RESOLUTION 918 AND THAT THE
EQUIPMENT WOULD NOT BE USED IN ANY WAY TO ALLOW THE UN TO
INTERVENE OR INTERPOSE ITSELF IN THE CONVENTIONAL WAR
BETWEEN THE RPF AND GOR.

PHASE II

-- WE SHARE CONCERNS ABOUT RELIANCE ON KIGALI AS A
LOGISTICS BASE FOR EXPANSION OF THE OPERATION. THE
AIRPORT THERE REMAINS INSECURE, AS THE REPEATED
CANCELLATION OF UN RELIEF FLIGHTS MAKES CLEAR.

-- AS OUR TEAM FROM WASHINGTON OUTLINED ON MAY 26, WE
BELIEVE THAT STAGING OPERATIONS THROUGH BURUNDI WOULD HELP
PROTECT THE MOST PEOPLE WHILE MINIMIZING THE THREAT TO UN
PERSONNEL. THIS WOULD ALLOW THE UN TO ESTABLISH PROTECTED
AREAS IN SOUTHERN RWANDA, WHERE MOST OF THE THREATENED
POPULATIONS ARE GATHERED.

-- OF COURSE, STAGING THE OPERATION THROUGH BURUNDI WILL
REQUIRE THE CONSENT OF THE BURUNDI GOVERNMENT AND

MILITARY. WE UNDERSTAND THAT THE BURUNDI AUTHORITIES MAY
BE RELUCTANT TO AGREE TO SUCH AN OPERATION, PARTICULARLY
IF A CEASE-FIRE IS NOT IN PLACE AND/OR EITHER OF THE TWO
WARRING PARTIES OBJECT.

-- GIVEN THE DIVISIONS WITHIN THE BURUNDI GOVERNMENT, THE
TENUOUS POLITICAL POSITION OF THE INTERIM PRESIDENT, AND
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THE UNEASY RELATIONSHIP BETWEEN THE HUTU-DOMINATED RULING
FRODEBU PARTY AND THE TUTSI-DOMINATED MILITARY, IT WILL BE
IMPORTANT TO OBTAIN A CONSENSUS WITHIN THE BURUNDI
GOVERNMENT AND MILITARY LEADERSHIP ON THIS ISSUE TO ENSURE

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THAT STAGING THROUGH BURUNDI DOES NOT ENCOUNTER SUBSEQUENT
OPPOSITION OR INCREASE POLITICAL INSTABILITY IN BURUNDI.

-- WE URGE YOU TO APPROACH THE BURUNDI GOVERNMENT
AUTHORITIES AS SOON AS POSSIBLE FORMALLY TO PROPOSE
STAGING A UN OPERATION FROM BURUNDI INTO RWANDA AND
REQUEST THE CONSENT OF BURUNDI AUTHORITIES TO USE THEIR
FACILITIES (INCLUDING THE BUJUMBURA AIRPORT) AND ROADWAYS

-- SRSG ABDALLAH HAS BEEN VERY SUCCESSFUL IN HELPING THE
BURUNDIANS BUILD A CONSENSUS ON CONTENTIOUS ISSUES IN
PARTICULAR, THE QUESTION OF PRESIDENTIAL SUCCESSION WHICH
HE HELPED RESOLVE IN JANUARY AND FEBRUARY AND WHICH HE IS
ONCE AGAIN SEIZED WITH.

-- WE HAVE BEEN VERY IMPRESSED WITH HIS WORK IN BURUNDI
AND BELIEVE THAT HE COULD PLAY AN INSTRUMENTAL ROLE IN
OBTAINING THE NECESSARY CONSENT FOR THE PROPOSED OPERATION.

JOINT DEMARCHE

-- THE U.S. WOULD LIKE TO JOIN YOU IN THESE DEMARCHES TO
UGANDA AND BURUNDI. WE BELIEVE THIS WILL MAKE CLEAR OUR
COMMITMENT TO LEND OUR FULL SUPPORT TO THE OPERATION

-- THE OAU AND WESTERN OBSERVERS AT ARUSHA (FRANCE
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BELGIUM, GERMANY) COULD ALSO PLAY AN IMPORTANT ROLE IN
PERSUADING THE UGANDANS AND BURUNDIANS TO AGREE TO THIS
REQUEST. WE WOULD LIKE YOUR THOUGHTS ON HAVING THESE OR
OTHER INTERESTED PARTIES JOIN THE DEMARCHE

NOTIFYING GOR/RPF

-- GIVEN THE SENSITIVITIES ON BOTH SIDES, WE SUGGEST THAT
THE UN NOTIFY THE RPF AND GOR OF OUR DEMARCHES TO MAKE

SURE THAT THEY UNDERSTAND AND DO NOT OBJECT TO THE
LOGISTICAL OPERATION. CHRISTOPHER

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